

## Housing, Planning & Environment Overview & Scrutiny Committee



**Date:** 12 July 2018

**Subject:** Greater Manchester Spatial Framework (GMSF)

**Report of:** Anne Morgan, Head of Planning Strategy, GMCA

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### 1. INTRODUCTION

- 1.1 The Greater Manchester Spatial Framework is our plan to support sustainable growth, to help secure jobs, provide housing in the right place and protect our valuable and valued green spaces.
- 1.2 Consultation on the next version of the plan was intended to be July 2018. However, the Greater Manchester Combined Authority (GMCA) agreed at its meeting on 29 June to delay the consultation until October. The driver for the delay is the need to consider carefully the implications of the Office for National Statistics' (ONS) 2016 Sub National Population Projections (SNPP) published on 24 May 2018. The scale of growth is a critical component of the plan – ensuring that the right number of new homes in Greater Manchester are planned for.
- 1.3 The SNPP are important as they feed into the Sub National Household Projections (SNHP) which in turn are a key input to the Government's standardised Local Housing Need methodology - what was formerly Objectively Assessed Housing Need (OAHN). The Sub National Household projections are due to be published in September 2018.

### 2. SUB NATIONAL POPULATION PROJECTIONS

- 2.1 The Sub National Population Projections (SNPP) were published on May 24th. <https://www.ons.gov.uk/peoplepopulationandcommunity/populationandmigration/populationprojections/bulletins/subnationalpopulationprojectionsforengland/2016based>
- 2.2 These update the 2014-based projections. Some of the changes are due to changes in methodologies and various improvements in procedures. As 2014-SNPP is not reissued the comparisons are not on a direct like-by-like basis. However, the changes are expected to make the projections more robust and therefore the change over time for 2016-base should be more realistic. It is difficult to say in each area what proportion of the change is due to methodology or other changes rather than actual demographic change.

2.3 The 2016-SNPP are predicting a slower growth in population – for Greater Manchester this amounts to 15% reduction by 2036 – around 43,000 people than 2014-SNPP. Table 1 illustrates the changes.

	<b>Difference between 2016-based SNPP and 2014-based SNPP</b>	
	Difference	% difference
Bolton	- 5,700	-27%
Bury	- 7,400	-44%
Manchester	- 1,800	-2%
Oldham	1,900	11%
Rochdale	2,100	22%
Salford	- 5,600	-13%
Stockport	- 3,100	-11%
Tameside	- 4,400	-29%
Trafford	- 8,600	-25%
Wigan	- 11,100	-53%
	-	
Greater Manchester	-43,600	-15%
	-	
North West	-73,200	-15%
	-	
London	-588,100	-31%
	-	
England	- 1,547,800	-22%

Table 1. Difference between 2016 based SNPP and 2014 based SNPP.

2.4 Key messages include:

- Slower overall growth between 2016-36 - the population is projected to grow by 240,000 over the 20 years
- All districts are still projected to experience growth but overall growth is significantly down on that in the 2014-SNPP.
- Rochdale (change now 2,200 greater) and Oldham (1,900 greater growth) are expected to show larger growth than before.
- The largest decline in growth occurs in Wigan with 11,100 (53%) less growth than before. Trafford 8,600 (25%) and Bury 7,400 (44%) also show large reductions in growth.

### 3. SUB NATIONAL HOUSEHOLD PROJECTIONS

3.1 The Sub National Household projections are due to be published in September 2018. Whilst it is not possible to predict the precise impact the SNPP will have on the Sub National Household Projections, it is expected that the 2016 SNHP will be lower than the 2014 projections.

3.2 The Office for National Statistics has recently published the proposed methodology for calculating the household projections for consultation. This closes on 18 July. The proposed methodology can be found at:

<https://www.ons.gov.uk/peoplepopulationandcommunity/populationandmigration/populationprojections/methodologies/2016basedhouseholdprojectionsforenlandchangestomethodology>

3.3 Given the importance of this information in understanding what housing need we should be planning for, the Mayors and Leaders consider that it is necessary to wait until the household projections are published in September. In the meantime the following work is underway:

- Meeting with ONS to understand more fully the proposed household projections methodology and the population projections methodology.
- Continuing conversations with Government around this issue
- Understanding what can and cannot be modelled to estimate the potential overall household population using the new methodology.

#### **4. ACCESSIBILITY AND COMMUNICATIONS**

4.1 Work is underway to prepare a co-ordinated communications campaign both before and during the consultation. The proposed key messages around which the pre-consultation campaign will be based are:

- The Greater Manchester Spatial Framework will help realise our goal to make Greater Manchester a great place to grow up, get on in life, and grow older
- The plan is about providing the right houses in the right places for people across Greater Manchester – it's about housing need, not housing demand. It's about jobs, growth and the future prosperity of our city-region
- The plan is intended to fix the housing crisis in Greater Manchester
- Working together to create a plan for Greater Manchester is our best chance to make sure we can plan for the right infrastructure in our city-region
- It's about Greater Manchester taking back control of developments in our city-region
- By taking back control, it means we can make the most of brownfield sites and our town centres, and minimise building on greenbelt
- It also means we will ensure the right mix of homes across the city-region, including truly affordable housing to allow young people to find a home in the communities where they want to live
- It's also a plan which will help protect our environment, enhance protection of vital green spaces in our urban area, and support our goal to be the UK's first carbon neutral city-region
- Without a plan, our greenbelt would be at greater risk of development
- We want everyone to have their say on the new plan when it is published and will make it as easy as possible for people to engage with us.

- 4.2 Between now and the consultation launch, there will be a range of activity to keep the Greater Manchester Spatial Framework in the public eye. A range of communications tools will be used to achieve this including engagement with the mainstream media, regular online blog-style updates, social media content, and newsletters to registered recipients.
- 4.3 Following the feedback from the last consultation a new engagement platform for the GMSF has been procured (Citizen Space by Delib). The new system will;
- have a responsive and intuitive design – with a proven track record of supporting a positive user experience.
  - be a platform which can be used across mobile devices
  - have the functionality to allow users to choose their own journey through the consultation, based on personal interest or preference; engaging with as much or as little of the content as they like
  - allow partners to have ownership over certain aspects of the system to allow localised engagement (events or activity for example)
  - have the ability to embed engaging content – pictures, maps, videos and infographics
  - be able to publish of the outcome of an engagement exercise or consultation
- 4.4 Examples of the platform can be viewed at
- Isle of Man Draft Area Plan [https://consult.gov.im/cabinet-office/draft-area-plan-east/consult\\_view/](https://consult.gov.im/cabinet-office/draft-area-plan-east/consult_view/)
  - Eastleigh Borough Local Plan <https://eastleighboroughcouncil.citizenspace.com/planning/local-plan-2016-2036/>
  - East Lothian's LDP [https://eastlothianconsultations.co.uk/housing-environment/ldp-development-briefs-spg/consult\\_view/](https://eastlothianconsultations.co.uk/housing-environment/ldp-development-briefs-spg/consult_view/)

## **CONTACT OFFICERS**

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